

The image is a badge for the Douglasville Police Department. At the top, a black banner with gold lettering reads "DOUGLASVILLE". Below this is the Great Seal of the State of Georgia, featuring a figure holding a staff and a sword, with the text "STATE OF GEORGIA" and "1776". The central part of the badge depicts a classical building with columns and a pediment. At the bottom, another black banner with gold lettering reads "POLICE DEPT".

DOUGLASVILLE

SECONDHAND ORDINANCE

**Steps to building a local system to
combat property crime with BWI and
South RAPID**

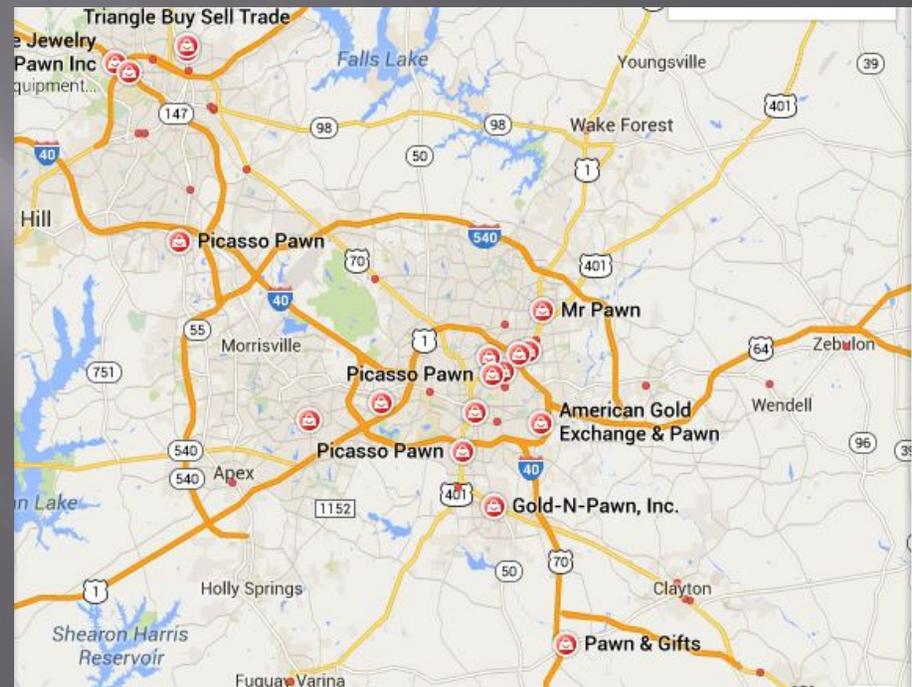
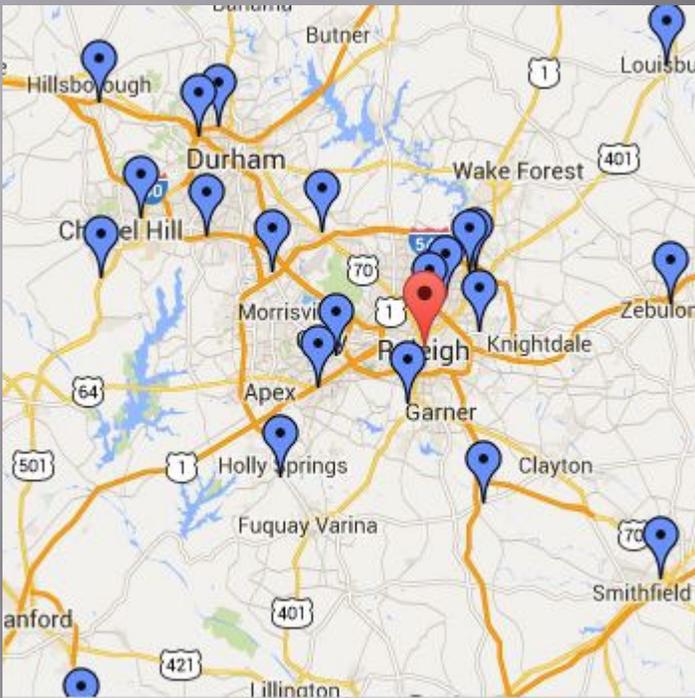
The starting point

- ▣ City residents 32,000
- ▣ County residents 136,000
- ▣ Located 20 miles west of Atlanta
- ▣ Major interstate and Mall
- ▣ Sworn law enforcement 94
- ▣ 7 pawn shops
- ▣ Pawn tickets backlogged 6-9 months
- ▣ No pawn or secondhand ordinance
- ▣ No budget allotment for pawn

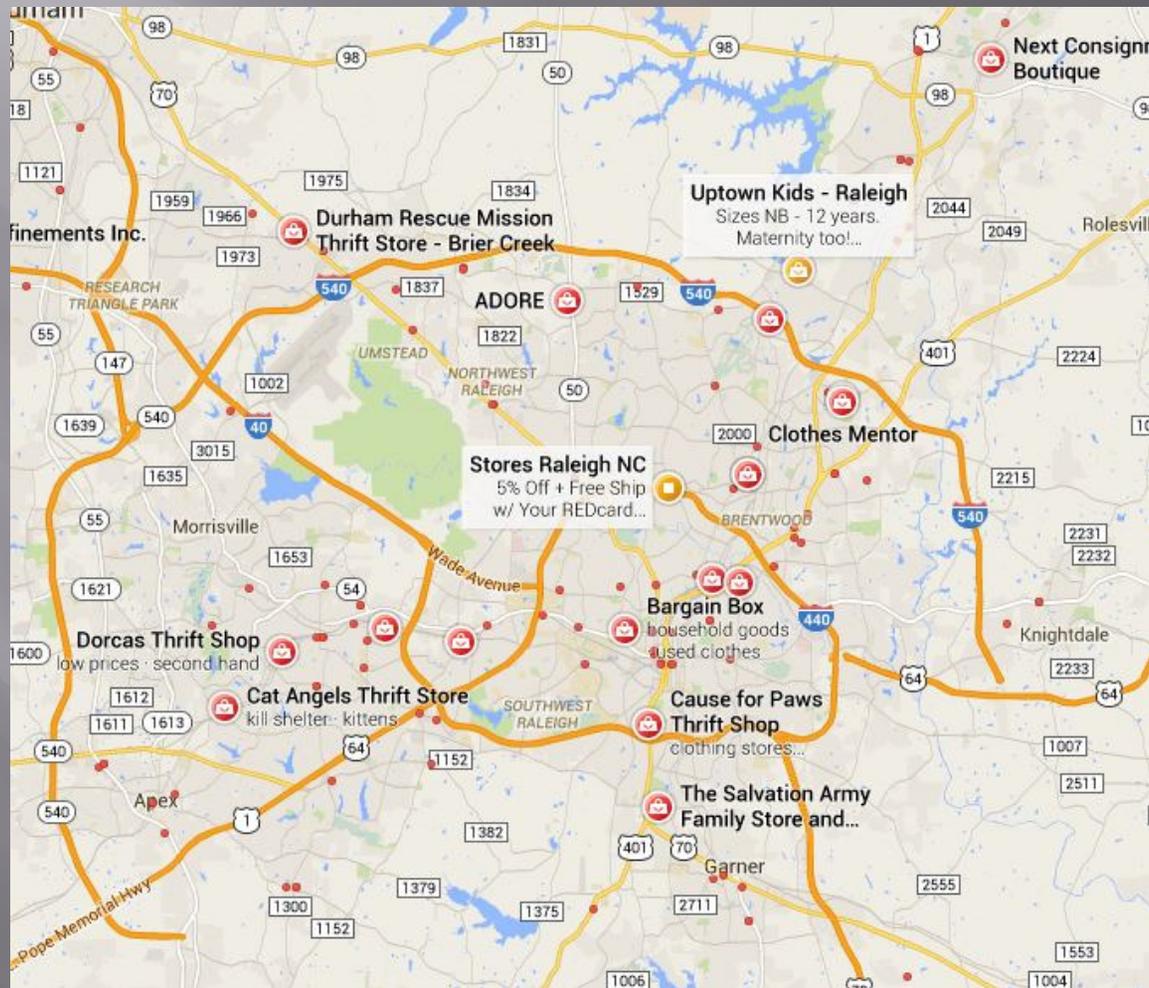
Perception vs Reality



Pawn and Secondhand



All types of secondhand



Identifying the types of secondhand

- ▣ Consignment
- ▣ Pawn
- ▣ Classified/Online
- ▣ Thrift/Antique/Clothes
- ▣ ATM style
- ▣ Storefront
- ▣ Person to person

- ▣ 3 main differences:
 - When you relinquish ownership
 - When you are paid
 - Who sells/buys the item



Non traditional local secondhand stores

- ▣ Gas stations
- ▣ Jewelry stores
- ▣ Electronics retailers
- ▣ National chain retailers
 - Cexchange
- ▣ Computer repair
- ▣ Cell phone repair
- ▣ Sporting goods
- ▣ Tire stores
- ▣ Antique stores
- ▣ Coin dealers
- ▣ Video game stores



Property trends

- ▣ Downturn in economy has increased value of secondhand to all retailers
- ▣ Pawn remains high but declining to other areas
- ▣ Urgency of sale remains primary motivation
- ▣ Local plus 1 is still primary trade area
- ▣ Internet based fencing transactions are not traditional pawner
- ▣ 3 distinct groups, Internet, local sellers, fraud
- ▣ Electronic documentation is not a deterrent alone
- ▣ Dollar amounts of thefts increasing

Related crimes

- ▣ Theft with restitution for recyclers
- ▣ Theft by conversion of rental property
- ▣ Multi-state offenders
- ▣ Armed robbery and “smash and grab”
- ▣ Shoplifting to clothing and baby stores
- ▣ Forgery/fraud
 - Chinese gold jewelry, and silver coins
 - Car titles, MV1 end of life documents

Steps to implementation of Ordinance

- ▣ Choosing an electronic reporting medium in a competitive bid process
 - 3 types available: web based, program based, direct
- ▣ Testing all competitive bidders in local stores
- ▣ Gathering the results and presenting results
- ▣ Using results to create ordinance
- ▣ Determining procedure for license, permits and related departments
- ▣ Set-up and training with businesses

Considerations for reporting of transactions

- Website, Private or custom built
- Cost per transaction or flat fee
- Tax on business license
- Yearly fee paid by the viewing agency
- Cost of software and tech support
- Training for private business and law enforcement
- Effect on business
- Public acceptance
- Equipment cost to business



Why B.W.I. South RAPID was chosen

- ▣ **Cost of reporting low to business**
- ▣ Server is located within law enforcement agency
- ▣ Policy and procedure for employees and users, consistent with agency S.O.P.
- ▣ Time and date stamped transaction information
- ▣ Real time transaction reporting
- ▣ Ease of use for business and agency
- ▣ Training and support for business and agency
- ▣ Provided highest level of data fields available
- ▣ Provides redundant NCIC checks without upload
- ▣ Data belongs to agency 100%
- ▣ Backup procedure defined
- ▣ Documentation of seizures

Per transaction cost considerations

- ▣ Low cost comparative to other structures
- ▣ Removes bias based on tax revenue with elected officials
- ▣ Removes bias with officer or administrator
- ▣ Low cost for smaller business
- ▣ Agency does not enforce fees only reporting
- ▣ Encourages smaller businesses to report transactions due to low cost

Ordinance requirements time of report

- ▣ Real Time reporting requirement is a key benefit and requirement of ordinance
 - Quality of data is higher
 - Time and date stamps support case
 - Additional evidence value of pictures of suspects and prints
 - Enforcement is instantly verifiable with UC or observation
 - No backlog of data or lost entries
 - Daily status checks of business
 - Meets or exceeds expectations for prosecution



Ordinance requirements business and employee

- ▣ Define Identification procedure
- ▣ Define store permit requirement to actual staff working in store
- ▣ Define employee permit requirement
- ▣ Define revocations, appeals and suspensions of permits in combination with business license
- ▣ Define unlicensed business penalties
- ▣ Fixed physical location is a necessity
- ▣ No temporary or short term permits

Exemptions

Ordinance requirements transactions

- ▣ Define completely the ID requirement:
 - The secondhand dealer shall require all persons selling secondhand items to him to show proper identification prior to conducting a secondhand dealership transaction. Proper identification is defined as a government-issued photo identification card such as a driver's license, military identification card, state identification card, not expired or issued in temporary status.

- ▣ Define completely description of items to be taken:
 - the manufacturer, model, serial number, style, material, kind, color, design, karat, number of stones if jewelry, and all other identifying names, marks, and numbers.

Ordinance requirements customer information

- ▣ Define completely all data fields to be required:
 - The secondhand dealer shall also document the name, address, telephone number, race, sex, height, weight, driver's license number, date of birth, and social security number of the person selling the secondhand items, along with the date and time of transaction. *This documentation shall be made at the time of the transaction.*

Ordinance requirements pictures

- ▣ Define completely the picture requirements:

A digital photograph shall be made by the dealer or employee at the time of acquisition of any regulated secondhand item of the item's serial number, which number shall be clearly visible and readable in the photograph if imprinted on the item. If the item was never imprinted with any type of serial number, then the photograph shall show the entire item. All such digital photographs shall be submitted to the automated reporting system. Further, a digital photograph of the seller's face, similar to those on accepted identification, shall be made at the time of each and every acquisition and submitted to the automated reporting system. The photograph shall clearly show a frontal view of the seller's face along with the secondhand dealer's ticket transaction number. Digital images shall be labeled and stored in such a manner that they are safe from corruption, readily identifiable, and readily available for review

Ordinance requirements fingerprints

- ▣ The secondhand dealer shall obtain from each seller the fingerprint of the right hand index finger, unless such finger is missing, in which event the print of the next finger in existence on the right hand shall be obtained with a notation as to the exact finger printed. The electronic digital fingerprint scanner will be the primary method of entry required. The fingerprint shall be imprinted onto the transaction form in the designated area along with the signature of the seller. The fingerprint must be clear and legible. In the event that more than one transaction form is required, a fingerprint and signature shall be obtained for each form. Fingerprints and the information required herein shall be obtained upon each occasion of acquisition.

Maintaining records and reporting requirement

- ❑ The secondhand dealer shall store the above records, digital images, and fingerprints for a period of four years and make them available to law enforcement upon request.
- ❑ Every secondhand dealership shall enter each transaction as it occurs into the electronic automated reporting system via the internet to the administrator of the electronic automated reporting system. The administrator of the electronic automated reporting system will electronically transmit all transactions to the city police department.

Hold period

- ▣ Disposition of articles or goods.
 - Any secondhand dealer who acquires nonexempt regulated secondhand items shall hold them for at least 30 days, or longer if directed by the police department, before disposing of same by sale, transfer, shipment or otherwise. All property and/or titles must be kept on the premises. These secondhand items will be maintained in an area not accessed by customers

Backup procedure

- In the event that the electronic automated reporting system becomes temporarily or permanently disabled, secondhand dealerships and secondhand dealers will be notified as soon as possible. Secondhand dealerships that incur electronic system failures or other events that would cause partial or complete loss of electronic reporting should notify the police department forthwith with the reason of the failure. In this event, the secondhand dealers will be required to make records of transactions on paper forms. A digital camera will be used to collect the required pictures and transferred to a CD for submittal. The paper forms must include information as enumerated in this article. Secondhand dealers shall maintain a minimum three-day supply of these paper forms. On a daily basis, all transactions not reported in electronic automated reporting system, will be delivered to the police department by the secondhand dealership within two hours of the end of the business day for every day until the event has been corrected.

Locating Secondhand

BUSINESS LICENSE

POLICE PERMIT APPLICATION

CITY OF DOUGLASVILLE
6695 Church St. P.O. Box 219 Douglasville, GA, 30133
Occupational Tax Registration For Commercial Business

For Office Use Only
SIC Code: _____ Tax Rate: _____
Fees Due: _____ Classification Desc: _____

Business Name [DBA] _____
Corporation Name [If Applicable] _____
Physical Business Address _____
Mailing Address [If Different] _____
Corporate Office Address _____

Restaurant Yes No Serving Alcohol Yes No
Restaurants Must Contact: Andre Westfield With Cobb & Douglas Environmental Health
PH (770) 920-7316 Email: awestfield@co.douglas.ga.us
If You Plan to Serve/Sell Alcohol You Must Contact Mandy Pope
PH (678) 449-9086 Email: PopeM@douglasvillega.gov

Business Phone _____ Fax _____ Secondary Phone _____

Ownership Type: Corporation LLC Partnership Sole Proprietor Other

Corporations and Limited Liability Companies must provide the Appropriate State Documents Upon Submission of This Application.
Domestic Entities Must Contact the Georgia Secretary of State in Order to Register Corporation / Limited Liability Company
PH (404) 656-2817 Website: www.sos.georgia.gov

Federal Tax ID _____
Anticipated Gross Receipts For 12 Months \$ _____
Or I am a Professional Under O.C.G.A. Sect. 48-13-9c and I Therefore Elect to Pay a Flat Fee of \$300.00 Plus the \$50.00 Non-Refundable Administration Fee.
This Does Not Include Other Regulatory Fees That May Be Assessed If Tax Exempt Appropriate Documents Must Be Provided

Do You Plan to Buy, Sell or Trade in Any Used Goods?
 Yes No
*This Includes any Reselling of Refurbished Goods and Electronics. If You Answer Yes a 2nd Hand Dealers Permit Questionnaire Must Be Completed & Submitted With This Application.
This is in Accordance to Sec. 26-500 Subsections 1 and 2 of the City of Douglasville Ordinances*

Detailed Explanation of Business Activities to Be Conducted at the Business Location

Primary Business Activity Which Will Generate the Most Revenue

Is There Another Business Currently at The Aforementioned Location?
 Yes No _____
If Yes, Type/Print the Name of the Business Above

City of Douglasville, Georgia Occupational Tax Certificate Application for Commercial Business Page 2 of 17

DOUGLASVILLE POLICE DEPARTMENT
2083 FAIRBURN RD
DOUGLASVILLE, GA 30135
(770) 920-3010 PHN • (678) 293-1600 FAX
www.ci.douglasville.ga.us

 Chris Womaak
CHIEF OF POLICE

 Gary Sparks
DEPUTY CHIEF

Douglasville Police
application for pawnbrokers and secondhand
dealership permits

This application will be used to determine if your business is applicable to the current City of Douglasville ordinance for pawn brokers or second hand dealers. All questions must be answered completely to avoid delay of processing. You will be contacted to discuss the application. This form is intended to be completed by the owner or direct management that will actually work in the business location in the City of Douglasville. The applicant person will be considered the main person of contact and responsible for violations should they occur.

- Your full true and legal name(s) and any other aliases or name changes used in the last five years.

- The present address and telephone number of the applicant. (not business)

- Present with this application proof that the individual applicant is at least 18 years of age. Accepted identification means an official document, most commonly in the form of a plastic coated/sealed card, issued for purposes of identification or driver's license. List ID type, number and state (a copy should be attached and verified by the receiving official):
ID type: _____

Business training

- ❑ Must be completed prior to business opening or business license withheld
- ❑ 2 hour meeting with business and employee
- ❑ Provide ordinance, state law, and verify operation of Rapid south with test transaction
- ❑ Verify management contacts and ability to verify transactions
- ❑ Can be scheduled for retraining as needed

Pawn transaction

Tuesday, January 21, 2014 9:09:00 AM		Transaction Report		Transaction 0 Pawn Ticket: 85283	
Pawned To: [REDACTED] 5966 Fairburn Road Douglasville, GA 30134 Phone: [REDACTED] 8745 Fax:		Demanded By: [REDACTED] CARROLLTON, GA 30116 Phone: (706) 333-1782 Work:NA		Customer ID: Driver: [REDACTED]	
Customer Description: Sex: U Height (ft): 5'9" Weight (lbs): 149.9 Hair: Brown Eyes: Blue Build: DOB: [REDACTED]		 Photo Taken On: Tuesday, January 21, 2014 9:11:28 AM Transaction Conducted By: TAYLOR R [REDACTED]		 Finger: Right Index Scanned On: Tuesday, January 21, 2014 9:11:28 AM	
Description: GAS LEAF BLOWER;MFGR STIHL;MOD BR430;S# 286690212;ORANGE;430 HP/CC;		Class: Lawn & Garden Sub Class: Leaf Blower			
Make: STIHL		Model: BR430			
Color: ORANGE		Engravings:			
Serial: 286690212		Total: \$75			
Quantity: 1		BWI Item #: 23795097			
Stock #: 852830					
Information provided by BWI					

Title Pawn

Monday, November 10, 2014 10:53:00 AM		Transaction Report		Transaction 252	
Pawned To: [REDACTED] 6351 Fairburn Rd Douglasville, GA 30134 Phone: [REDACTED] 0529 Fax:		Pawned By: [REDACTED] RIVERDALE, GA 30296 Phone: [REDACTED]		Customer ID: Driver: 032701302 (Photo): SSN: [REDACTED]	
Customer Description: Sex: M Height 5'8" (ft): Weight 209.4 (lbs): Hair: Brown Eyes: Brown Build: Average DOB: 1971/05/02		 Photo Taken On: Monday, November 10, 2014 10:58:24 AM Transaction Conducted By: AR		 Finger: Right Index Scanned Monday, November 10, 2014 10:58:05 AM On:	
Description: Sport Utility Vehicle FORD EXPEDITION , S/N #1FMEU17W83LB46493		Class: Vehicle Sub Class: Sport Utility Vehicle			
Make: FORD Model: EXPEDITION		Color: BLACK			
Serial: 1FMEU17W83LB46493 Engravings:		Quantity: 1 Total: \$1500			
Stock #:		BWI Item #: 30676393			
Information provided by BWI					

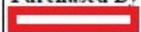
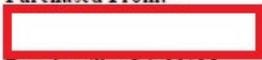
Second hand jewelry

Court Report - Property Acquisition Transaction Information

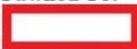
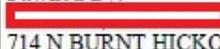
Page 2 of 4

Thursday, November 07, 2013 11:11:00 AM		Transaction Report	Transaction 3476
Purchased By: <input type="text"/> 5823 Fairburn Rd Douglasville, GA 30134 Phone: <input type="text"/> 9981 Fax: 678-687-4373	Purchased From: <input type="text"/> 7419 Old Chapel College Park, GA 30349 Phone: <input type="text"/> Work: <input type="text"/>	Customer ID: Driver (Photo): 057948551	
Customer Description: Sex: M Height 5'8" (ft): Weight 196.2 (lbs): Hair: Black Eyes: Brown Build: Average DOB: <input type="text"/>	 Photo Taken On: Thursday, November 07, 2013 11:13:35 AM Transaction Conducted By: TJ	 Finger: Right Index Scanned On: Thursday, November 07, 2013 11:11:58 AM	
Description: Ladies 14K Yellow Gold Bracelet links and chain with pendant "Bianca"--- Other ---, Weight: 10.2 Class: Jewelry Sub Class: Bracelet Make: Model: Color: Serial: Engravings: Quantity: 2 Total: \$190 Stock #: BWI Item #: 22197680			
Description: Men's 10K Yellow Gold Ring Monogram with black stone and "baltimore engraved., Weight: 6.3 Class: Jewelry Sub Class: Ring Make: Model: Color: Serial: Engravings: Quantity: 1 Total: \$60 Stock #: BWI Item #: 22197681			

Second hand Recycler

Tuesday, September 16, 2014 9:28:00 AM		Transaction Report		Transaction 38614	
Purchased By:  Recycling 8729 S. Flatrock Road. Douglasville, GA 30134 Phone: 678-715-1114 Fax: 678-715-1114		Purchased From:  Douglasville, GA 30135 Phone: Work: 		Customer ID: Driver (Photo): 049747667 License Plate: MANI 1	
Customer Description: Sex: M Height (ft): 5'11" Weight (lbs): 174.2 Hair: Black Eyes: Brown Build: Light DOB: 1980/04/15				No fingerprint was scanned for this transaction Finger: Scanned On: N/A	
		Photo Taken On: Tuesday, September 16, 2014 9:29:07 AM			
		Transaction Conducted By: AK			
Description: 150 lbs Steel- Industrial fan and ramps @ .10 lbs Class: Scrap Metal Sub Class: Steel- Not Listed Make: Model: Color: Serial: Engravings: Quantity: 1 Total: \$15 Stock #: BWI Item #: 29398432					
Description: 152 lbs Aluminum -Diesel gas tanks @ .50 lbs Class: Scrap Metal Sub Class: Aluminum -Not Listed Make: Model: Color: Serial: Engravings: Quantity: 1 Total: \$76 Stock #: BWI Item #: 29398433					

Firearm transaction

Monday, November 17, 2014 9:29:00 AM		Transaction Report		Transaction 13898 Pawn Ticket: 95007	
Pawned To:  5966 Fairburn Road Douglasville, GA 30134 Phone:  8745 Fax:		Pawned By:  714 N BURNT HICKORY RD DOUGLASVILLE, GA 30134 Phone:  Work:NA		Customer ID: Driver: 050511236	
Customer Description: Sex: U Height (ft): 6'0" Weight (lbs): 251.3 Hair: Unknown Eyes: Other Build: DOB: 1979/01/16		 Photo Taken On: Monday, November 17, 2014 9:35:13 AM Transaction Conducted By: WILLIAM C BROOKS		 Finger: Right Index Scanned On: Monday, November 17, 2014 9:35:13 AM	
Description: REVOLVER;MFGR ROSSI;MOD .357 MAGNUM;S# GW831937;SINGLE ACTION;357 MAG CAL.; BRL.;2";MISC. FINISH;					
Class: Firearms Sub Class: Revolver Make: ROSSI Model: .357 MAGNUM Color: Serial: GW831937 Engravings: Quantity: 1 Total: \$125 Stock #: 950070 BWI Item #: 30862652		Information provided by BWI			

Ecoatm

ecoATM, Inc. 10515 Vista Sorrento Pkwy, San Diego, CA 92121									
SECOND HAND DEALER REPORT									
C U S I T I O N O F M O D E R	NAME					T R A N S A C T I O N S N A S C	TRANSACTION DATE		
	SEX						TRANSACTION DATE	6/1/2014	
	HAIR	EYES	HEIGHT	WEIGHT	BIRTH DATE		LOAN/BUY NUMBER	OJ32X0NE	
	DRIVERS LICENSE NO. OR OTHER I.D.		STATE				TIME	2:23:38 PM	
	ADDRESS/CITY/STATE			YEAR OF EXPIRATION			TRANSACTION		
2000 BOULDERCREST RD SE APT B2/ATLANTA/GA			09/10/2018		BUY - \$160.00				
S T O R E I N F O	LICENSE NUMBER			POLICE DIVISION					
	NAME			ADDRESS/CITY/STATE					
Northlake Mall2			4800 Briarcliff Rd NE/Atlanta/Georgia/30345						
I T E M	ARTICLE		COLOR	POWERS UP	LCD IS GOOD	GOOD MECHANICS			
	Cell Phone		Gray	YES	YES	YES			
	BRAND NAME		MODEL						
	Apple		iPhone 5 32GB AT&T A1428/A1429						
	IMEI/MEID			SERIAL NUMBER					
D:013329004628507			DNPJH8NWDTR						
PROPERTY IMAGES									
									
I D I M A G E				T P H R U I M N B T					
W I E M B A C G A E M S									
SIGNATURES	Customer electronically acknowledged that they were the owner or authorized by the owner to sell the property.			 CONSUMER VERIFIED BY BE LE					

Enforcement

- ▣ Open contact policy with businesses
- ▣ Maintain a documentation file for each business of errors to be addressed
- ▣ Fines or penalties must be sufficient to deter violations
- ▣ Consistent standards for all businesses for violations
- ▣ Prosecution of incidents for business when provided with complete documentation

Enforcement results

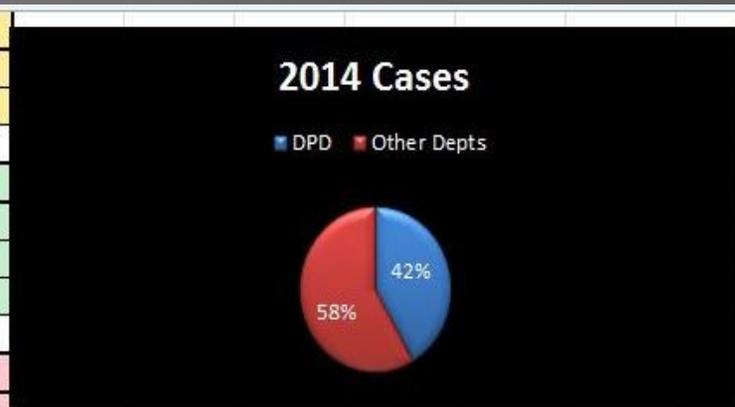
- ▣ Due to reporting requirements, Georgia state law on recycling now includes electronic reporting
- ▣ Electronic reporting has spread from 3 (2009) jurisdictions to 18 (2014) around the Atlanta metro area
- ▣ Increased awareness to the issues of secondhand

2009 to 2013

Cases	2013	2012	2011	2010	2009
DPD	16	18	11	26	4
Other Depts	24	51	50	29	1
Seized	2013	2012	2011	2010	2009
DPD	38	44	34	134	67
Other Depts	129	216	314	100	1
Total	167	260	348	234	68
Total Value Seized	2013	2012	2011	2010	2009
	11242	9667	10723	13149	745
Est. 25% Recovered Value	44968	38668	42892	52596	2980
Active Reporting Stores	2013	2012	2011	2010	2009
Pawn	6	8	7	7	7
Title Pawn	9	5	0	0	0
Recyclers	1	1	1	1	0
Gold 2nd Hand	13	12	11	10	5
Second Hand	8	9	7	5	2
Total Stores	37	35	26	23	14

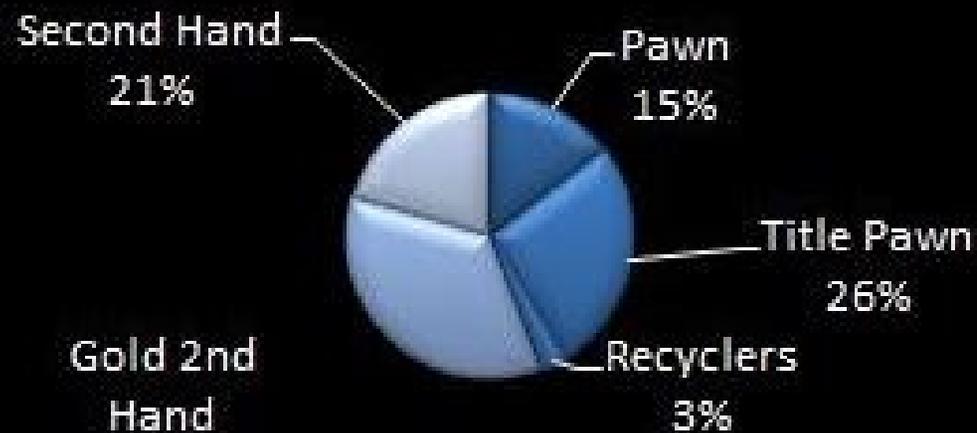
2014

Cases	2014	2015	2016	2017	2018
DPD	15				
Other Depts	21				
Seized	2014	2015	2016	2017	2018
DPD	19				
Other Depts	78				
Total	97				
Total Value Seized	2014	2015	2016	2017	2018
	\$5,093.50				
Est. 25% Recovered Value	\$20,374				
Active Reporting Stores	2014	2015	2016	2017	2018
Pawn	5				
Title Pawn	9				
Recyclers	1				
Gold 2nd Hand	12				
Second Hand	7				
Total Stores	34				



Current cases

Active Stores



Douglasville Police Department

www.douglasvillega.gov

▣ Chief Chris Womack

womackc@douglasvillega.gov

▣ Det. Mac Abercrombie

abercrombiem@douglasvillega.gov

678-293-1707